#### PROPOSITION 39 GENERAL OBLIGATION BONDS PROP M BOND CONSTRUCTION FUND – PROPOSITION M BOND PROGRAM (SERIES A) FINANCIAL AUDIT

For the Year Ended June 30, 2009

#### PROPOSITION 39 GENERAL OBLIGATION BONDS PROP M BOND CONSTRUCTION FUND – PROPOSITION M BOND PROGRAM (SERIES A) FINANCIAL AUDIT

June 30, 2009

#### **CONTENTS**

	Page
Independent Auditors' Report	1-2
Balance Sheet – Prop M Bond Construction Fund	3
Statement of Revenues, Expenditures and Change in Fund Balance – Prop M Bond Construction Fund	4
Statement of Revenues, Expenditures and Change in Fund Balance – Budget and Actual – Prop M Bond Construction Fund	5
Notes to Financial Statements	6-8
SUPPLEMENTARY INFORMATION:	
Reconciliation of Annual Financial and Budget Report with Audited Fund Balances	9
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements  Performed in Accordance with Government Auditing Standards	10-11
Schedule of Findings and Questioned Costs	12
Status of Prior Year Findings and Questioned Costs	13

#### INDEPENDENT AUDITORS' REPORT

The Board of Trustees
The Independent Citizens' Oversight Committee
Palomar Community College District
1140 W. Mission Road
San Marcos, CA 92069-1487

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Palomar Community College District, as of and for the fiscal year ended June 30, 2009, and have issued our report thereon dated December 14, 2009. We have also audited the accompanying Balance Sheet, Statement of Revenues, Expenditures and Change in Fund Balance and Statement of Revenues, Expenditures and Change in Fund Balance – Budget and Actual for the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) of the Palomar Community College District as of and for the year ended June 30, 2009. These statements are the responsibility of the District's management. Our responsibility is to express an opinion on these statements based on our audit.

We conducted our audit of the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements for the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations for the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) of the Palomar Community College District as of and for the year ended June 30, 2009, in conformity with accounting principles generally accepted in the United States of America.

#### INDEPENDENT AUDITOR'S REPORT

In accordance with Government Auditing Standards, we have also issued our report dated December 14, 2009 on our consideration of the Palomar Community College District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Vicenti, Blog : Stigmen LLP VICENTI, LLOYD & STUTZMAN LLP

December 14, 2009

## BALANCE SHEET PROP M BOND CONSTRUCTION FUND PROPOSITION M BOND PROGRAM (SERIES A) June 30, 2009

ASSETS		
Cash in County Treasury	\$	107,815,917
Interest Receivable		396,005
Prepaid Expenses		356,320
TOTAL ASSETS	. \$	108,568,242
	•	
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Accounts Payable	\$	936,227
Due To District		13,731
Compensated Absences Payable		10,386
TOTAL LIABILITIES		960,344
FUND BALANCE		
Designated for Master Plan 2022 Projects		107,607,898
TOTAL FUND BALANCE		107,607,898
TOTAL LIABILITIES AND FUND BALANCE	\$	108,568,242

See the accompanying notes to the financial statements.

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE PROP M BOND CONSTRUCTION FUND -PROPOSITION M BOND PROGRAM (SERIES A)

For the Year Ended June 30, 2009

REVENUES	
Investment Income	\$ 2,867,295
TOTAL REVENUES	2,867,295
EXPENDITURES	
Salaries	165,778
Benefits	77,367
Other Expenses and Services	1,610,357
Capital Outlay	11,300,695
TOTAL EXPENDITURES	13,154,197
Deficiency of Revenues over Expenditures	(10,286,902)
OTHER FINANCING SOURCES	
Other Transfers In	1,286
TOTAL OTHER FINANCING SOURCES	1,286
Net Change in Fund Balance	(10,285,616)
Fund Balance at Beginning of Year	117,893,514
Fund Balance at End of Year	<u>\$ 107,607,898</u>

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BUDGET AND ACTUAL - PROP M BOND CONSTRUCTION FUND PROPOSITION M BOND PROGRAM (SERIES A)

For the Year Ended June 30, 2009

	Budget *	Actual	Variance Favorable (Unfavorable)
REVENUES			
Investment Income	\$ 5,998,714	\$ 2,867,295	\$ (3,131,419)
TOTAL REVENUES	5,998,714	2,867,295	(3,131,419)
EXPENDITURES			
Salaries	165,779	165,778	1
Benefits	77,367	77,367	_
Other Expenses and Services	2,000,000	1,610,357	389,643
Capital Outlay	121,242,579	11,300,695	109,941,884
TOTAL EXPENDITURES	123,485,725	13,154,197	110,331,528
Deficiency of Revenues over Expenditures	(117,487,011)	(10,286,902)	107,200,109
OTHER FINANCING SOURCES			
Other Transfers In	1,286	1,286	-
TOTAL OTHER FINANCING SOURCES	1,286	1,286	-
Net Change in Fund Balance	\$ (117,485,725)	(10,285,616)	\$ 107,200,109
Fund Balance at Beginning of Year		117,893,514	
Fund Balance at End of Year		\$ 107,607,898	

<sup>\*</sup> The budget for revenues reflects estimated amounts to be received in the current year. The budget for expenditures reflects amounts available for current and subsequent years' expenditures and does not necessarily coincide with actual planned expenditures in the current year. The budget does not reflect the 2007-08 audit adjustment for unrealized gains.

See the accompanying notes to the financial statements.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2009

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

#### **ACCOUNTING POLICIES**

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

#### **FUND STRUCTURE**

The Statement of Revenues, Expenditures and Change in Fund Balance is a statement of financial activities of the Prop M Bond Construction Fund — Proposition M Bond Program (Series A) related to the current reporting period. Expenditures frequently include amounts for land, buildings, equipment, retirement of indebtedness, transfers to other funds, etc. Consequently, this statement does not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

#### BASIS OF ACCOUNTING

The Prop M Bond Construction Fund – Proposition M Bond Program (Series A) of the Palomar Community College District is maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered).

Cash in the County Treasury is recorded at fair value in accordance with the requirements of GASB Statement No. 31.

#### BUDGET

The Statement of Revenues, Expenditures and Change in Fund Balance – Budget and Actual includes a column titled "Budget". The amounts in this column represent the budget adopted by the Board and all amendments throughout the year.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2009

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

#### CAPITAL ASSETS AND LONG-TERM DEBT

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Prop M Bond Construction Fund – Proposition Bond M Program (Series A) are determined by its measurement focus. The Fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Prop M Bond Construction Fund – Proposition Bond M Program (Series A) are accounted for in the basic financial statements of the Palomar Community College District.

#### **NOTE 2 – DEPOSITS AND INVESTMENTS:**

In accordance with the Budget and Accounting Manual, the District maintains substantially all of its cash in the San Diego County Treasury as part of the common education investment pool. These pooled funds are carried at fair value. The fair market value of the Prop M Bond Construction Fund's deposits in this pool as of June 30, 2009, as provided by the pool sponsor, was \$107,815,917. Interest earned is deposited monthly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

#### **NOTE 3 – PURCHASE COMMITMENTS:**

As of June 30, 2009, the District was committed under various capital expenditure purchase agreements for various projects totaling approximately \$12,300,000 to be funded from bond proceeds.

#### **NOTE 4 – GENERAL OBLIGATION BONDS:**

On November 7, 2006, the District voters authorized the issuance and sale of general obligation bonds totaling \$694,000,000. Proceeds from the sale of the bonds will be used to finance certain projects of the District and to pay all necessary legal, financial, engineering and contingent costs. On May 2, 2007, the District issued General Obligation Bonds, Election of 2006, Series A of \$160,000,000 of current interest bonds. Interest ranges from 4.25% to 5.00% payable semiannually on May 1 and November 1.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2009

#### NOTE 4 - GENERAL OBLIGATION BONDS: (continued)

The outstanding bonded debt for Palomar Community College District at June 30, 2009 is:

Series	Date of Issue	Interest Rate	Maturity Date	Amount of Original Issue	Outstanding July 1, 2008	Issued Current Year	Redeemed Current Year	Outstanding June 30, 2009
2006A	5/2/2007	4.25 % - 5.0%	2032	\$ 160,000,000	\$ 158,000,000	<u>\$</u>	\$ 6,250,000	\$ 151,750,000
				\$ 160,000,000	\$ 158,000,000	\$ -	\$ 6,250,000	\$ 151,750,000

The Series A bonds included a premium which is reported on the District's basic financial statements.

The annual requirements to amortize all bonds payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	180	Principal		Interest		Total
2010	\$	1,905,000	\$	7,201,338	\$	9,106,338
2011		2,315,000		7,120,375		9,435,375
2012		2,455,000		7,027,775		9,482,775
2013		2,745,000		6,929,575		9,674,575
2014		3,060,000		6,806,050		9,866,050
2015-2019		20,915,000		31,452,750		52,367,750
2020-2024		32,740,000		25,110,250		57,850,250
2025-2029		47,820,000		16,048,712		63,868,712
2030-2032		37,795,000		3,671,750		41,466,750
	\$	151,750,000	\$	111,368,575	\$	263,118,575

SUPPLEMENTARY INFORMATION

#### RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH AUDITED FUND BALANCES For the Year Ended June 30, 2009

	Prop M Bond Construction Fund
June 30, 2009 Annual Financial and Budget Report Fund Balance (CCFS-311)	\$107,007,491
Adjustments and Reclassifications:	
Understatement of cumulative unrealized gain - Cash with County	600,407
June 30, 2009 Audited Fund Balance	\$ <u>107,607,898</u>

#### NOTES:

1. The adjustment for fair market value is a measurement at a point in time that is not realized through an actual transaction.

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Trustees
The Independent Citizens' Oversight Committee
Palomar Community College District
1140 W. Mission Road
San Marcos, CA 92069-1487

We have audited the financial statements of Prop M Bond Construction Fund – Proposition M Bond Program (Series A) of the Palomar Community College District as of and for the year ended June 30, 2009, and have issued our report thereon dated December 14, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Palomar Community College District's internal control over the Prop M Bond Construction Fund – Proposition M Bond program (Series A) financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the fund financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's Prop M Bond Construction Fund – Proposition M Bond Program (Series A) financial statements that are more than inconsequential will not be prevented or detected by the District's internal control.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over Prop M Bond Construction Fund – Proposition M Bond Program (Series A) financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) of the Palomar Community College District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters related to the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board, the Independent Citizens' Oversight Committee, and management and is not intended to be and should not be used by anyone other than these specified parties.

VICENTI, LLOYD & STUTZMAN LLP

Vicenti, Slaye : Stroms LLP

December 14, 2009

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS June 30, 2009

There were no findings and questioned costs related to the financial audit of the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) for the year ended June 30, 2009.

## STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS June 30, 2009

There were no findings and questioned costs related to the financial audit of the Prop M Bond Construction Fund – Proposition M Bond Program (Series A) for the fourteen months ended June 30, 2008.